



## AGENDA

### REGULAR MEETING OF THE BOARD OF COMMISSIONERS OF ST. LOUIS COUNTY, MINNESOTA

**Tuesday, August 4, 2015, 9:30 A.M.**

**County Board Room, Second Floor  
St. Louis County Courthouse  
100 N. 5<sup>th</sup> Avenue West  
Duluth, Minnesota**

**PETE STAUBER, Chair  
Fifth District**

**FRANK JEWELL  
First District**

**PATRICK BOYLE  
Second District**

**CHRIS DAHLBERG  
Third District**

**TOM RUKAVINA  
Fourth District**

**KEITH NELSON  
Sixth District**

**STEVE RAUKAR, Vice-Chair  
Seventh District**

County Auditor  
Donald Dicklich

County Administrator  
Kevin Gray

County Attorney  
Mark Rubin

Clerk of the Board  
Phil Chapman

The St. Louis County Board of Commissioners welcomes you to this meeting. This agenda contains a brief description of each item to be considered. The Board encourages your participation. If you wish to speak on an item contained in the agenda, you will be allowed to address the Board when a motion is on the floor. If you wish to speak on a matter that does not appear on the agenda, you may do so during the public comment period at the beginning of the meeting. Except as otherwise provided by the Standing Rules of the County Board, no action shall be taken on any item not appearing in the agenda.

When addressing the Board, please sign in at the podium and state your name and address for the record. Please address the Board as a whole through the Chair. Comments to individual Commissioners or staff are not permitted. The St. Louis County Board promotes adherence to civility in conducting the business of the County. Civility will provide increased opportunities for civil discourse in order to find positive resolutions to the issue before the Board. Tools of civility include: pay attention, listen, be inclusive, do not gossip, show respect, be agreeable, apologize, give constructive criticism and take responsibility [County Board Resolution No. 560, adopted on September 9, 2003]. Speakers will be limited to five (5) minutes.

**\*\*In compliance with the Americans with Disabilities Act, those requiring accommodation for this meeting should notify Property Management 72 hours prior to the meeting at (218)725-5085.\*\***

All supporting documentation is available for public review in the County Auditor's Office, 100 North 5th Avenue West - Room No. 214, St. Louis County Courthouse, Duluth, MN, during regular business hours 8:00 A.M. - 4:30 P.M., Monday through Friday. Agenda is also available on our website at <http://www.stlouiscountymn.gov/GOVERNMENT/BoardofCommissioners.aspx>

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9:30 A.M.      Moment of Silence  
                    Pledge of Allegiance  
                    Roll Call

AT THIS TIME CITIZENS WILL BE ALLOWED TO ADDRESS THE BOARD ON ITEMS NOT ON THE AGENDA. [Speakers will be limited to 5 minutes each.]

FOR ITEMS LISTED ON THE BOARD AGENDA OR COMMITTEE OF THE WHOLE AGENDA, CITIZENS WILL BE ALLOWED TO ADDRESS THE BOARD AT THE TIME A MOTION IS ON THE FLOOR.

**CONSENT AGENDA**

*All matters listed on the consent agenda are considered routine and/or non-controversial and will be enacted by one unanimous motion. If a commissioner requests, or a citizen wishes to speak on an item on the consent agenda, it will be removed and handled separately.*

**RESOLUTIONS TABLED**

**Environment & Natural Resources Committee – Commissioner Rukavina, Chair**

1. Aquatic Invasive Species Prevention Aid for the Izaak Walton League of America – Rapid Response Mobile Ballast Water Treatment System. **{15-338} [Tabled from July 28, 2015; requires majority vote to remove from table for consideration.]**

**REGULAR AGENDA**

**Finance & Budget Committee – Commissioner Nelson, Chair**

2. Support for naming the Duluth International Airport terminal for Congressman Jim Oberstar. **{15-335} [Without recommendation.]**

**ADJOURNED:**

**NOTE: At the conclusion of the County Board meeting, the St. Louis County Drainage Authority will convene.**

# **BOARD LETTER NO. 15 - 338**

## **ENVIRONMENT & NATURAL RESOURCES COMMITTEE**

### **AUGUST 4, 2015 BOARD AGENDA NO. 1**

**DATE:** August 4, 2015                      **RE:** Aquatic Invasive Species  
Prevention Aid for the Izaak  
Walton League of America –  
Rapid Response Mobile Ballast  
Water Treatment System

**FROM:** Kevin Z. Gray  
County Administrator

#### **ACTION REQUESTED:**

The St. Louis County Board is requested to consider awarding Aquatic Invasive Species Prevention Aid to the Izaak Walton League of America – Minnesota Division for freshwater testing of a “Rapid Response Mobile Ballast Water Treatment System” for use in Lake Superior harbors.

#### **BACKGROUND INFORMATION:**

In the 2014 legislative session, the Aquatic Invasive Species Prevention Aid program was established. Program funds are to be used to prevent the introduction or limit the spread of aquatic invasive species at all lake access sites within the county. St. Louis County’s allocation for 2014 is \$306,356 and for 2015 is \$680,790.

The county contracted with Minnesota Sea Grant to develop the Aquatic Invasive Species Prevention Plan and to facilitate a technical review of proposals. Based on the applications and comments, specific funding recommendations were made to the County Board. Attached is a list of all proposals and the funding recommendations for the current cycle of Aquatic Invasive Species Prevention Aid. The County Board considered the funding recommendations at its July 28, 2015 meeting.

The Izaak Walton League of America - Minnesota Division applied for \$100,000 for freshwater testing of “Rapid Response Mobile Ballast Water Treatment System” for use in Lake Superior harbors, but it was not recommended for funding. However, during discussion on the matter, the County Board acted to consider the proposal separate from the other projects, and tabled final funding discussion and determination on the Izaak Walton League application to its August 4, 2015 Board meeting.

**RECOMMENDATION:**

Should Commissioners wish to allocate up to \$100,000 of Aquatic Invasive Species Prevention Aid to the Izaak Walton League of America – Minnesota Division to fund its proposal, and authorize a contract for this project, a resolution is attached to accomplish this. Funds would be payable from Fund 100, Agency 109999, Grant 10910, Year 2014 and Year 2015.

**Aquatic Invasive Species Prevention Aid for the Izaak Walton League of America  
– Rapid Response Mobile Ballast Water Treatment System**

BY COMMISSIONER: \_\_\_\_\_

WHEREAS, In 2014 the Minnesota Legislative Session established the Aquatic Invasive Species Prevention Aid Program, Minnesota Session Law Chapter 308; and

WHEREAS, In 2015 the St. Louis County Board approved the Aquatic Invasive Species Prevention Plan and authorized the Planning and Community Development Director to solicit proposals for the use of the 2014 and 2015 Aquatic Invasive Species Prevention Aid; and

WHEREAS, One such proposal was received from the Izaak Walton League of America - Minnesota Division for \$100,000 for freshwater testing of a “Rapid Response Mobile Ballast Water Treatment System” for use in Lake Superior harbors;

THEREFORE, BE IT RESOLVED, That the St. Louis County Board approves up to \$100,000 from the 2014 and 2015 Aquatic Invasive Species Prevention Aid for the Izaak Walton League of America – Minnesota Division.

RESOLVED FURTHER, That the appropriate county officials are authorized to execute a contract negotiated by the Planning and Community Development Director and a representative of the County Attorney in order to implement the aid program.

RESOLVED FURTHER, That total funds of up to \$100,000 will be payable from Fund 100, Agency 109999, Grant 10910, Year 2014 and Year 2015.

## Aquatic Invasive Species Prevention Aid St. Louis County AIS Applications

*Received by 06/12/2015 - Updated 7/17/2015*

<b>Applicant</b>	<b>Total Project Cost</b>	<b>AIS Request</b>	<b>Funding Recommendation</b>	<b>Description</b>	<b>Staff Comments</b>
City of Babbitt	\$630,000	\$150,000	\$50,000	Construction of new boat access at Birch Lake, Babbitt Recreation Area. Design to incorporate drainage diversion into storm sewers, and boat/vehicle/trailer cleaning area.	Applicant should secure funding from the DNR. AIS funding could be used in the future if proposal uses DNR AIS best management practices.
Star Tribune	\$20,000	\$20,000	\$0	Broaden public awareness and knowledge of AIS through georeferenced digital and print media targeted to St. Louis County.	Recommended that comprehensive media outreach be coordinated countywide by Wildlife Forever or applicant works on a regional initiative.
Sportsmen's Club of Lake Vermilion, Inc.	\$339,935	\$294,385	\$285,885	Launch site inspection/education. Launch site decontamination, AIS sampling and habitat assessment, public awareness and education.	Reduced by \$8,500 for billboards; encourage club to work with Wildlife Forever on placement and use of the Sportsmen's Club logo. Sportsmen Club is also working with other lake associations.
North St. Louis SWCD	\$67,700	\$62,700	\$60,000	Purchase of decontamination unit and related labor and equipment costs. Collaboration with Sportsmen's Club of Lake Vermilion in 2016 and additional areas of St. Louis County in future years.	Reduced by \$2,700. North St. Louis SWCD will not be using AIS funding to purchase pick-up truck.
Izaak Walton League of America - Minnesota Div.	\$150,000	\$100,000	\$0	Freshwater testing of Rapid Response Mobile Ballast Water Treatment System for use in Lake Superior harbors.	Unique approach to ballast water treatment. Applicant should work with pertinent federal agencies to build consensus on project. Ballast water treatment is an international challenge. The proposed research should be conducted within the protocols established by the US Coast Guard and Environmental Protection Agency. Timing may be more appropriate in the future as alternative funding is being sought.
Natural Resources Research Institute University of MN Duluth	\$61,541	\$61,541	\$61,541	AIS introduction risk assessment for St. Louis County. Utilizing GIS and spatial analysis to determine risk potential by waterbody.	Provides an AIS assessment tool specifically for St. Louis County.
Natural Resources Research Institute University of MN Duluth	\$77,499	\$77,499	\$0	Feasibility study of Virkon Aquatic Disinfectant at Waterbody Accesses. Testing on St. Louis County AIS species and design and test portable filter for safe usage at public access sites.	MN DNR and federal Aquatic Nuisance Species Task Force's Recreational Activities Committee does not support Virkon as a boat disinfectant. Proposal is to test the effectiveness of a commercial product not specific to St. Louis County.

Natural Resources Research Institute University of MN Duluth	\$64,740	\$64,740	\$64,740	Baseline surveys and geospatial modeling of AIS plants in St. Louis County. Field sampling, remote sensing, and Invasion Corridor Analysis will result in statistical models and a map of invasion risk.	Proposal provides AIS surveys and GIS modeling specifically for St. Louis County.
Wildlife Forever	\$137,000	\$107,000	\$107,000	Public awareness and targeted media outreach. Billboards, Radio, Print, TV, and signage/brochures targeting boaters, anglers, hunters, and other users of St. Louis County waterbodies.	Proposal provides a coordinated countywide AIS media campaign.
St. Louis River Alliance	\$55,380	\$48,380	\$48,380	AIS Sentry Program. Develop a training program and manual to empower residents and volunteers to recognize and report AIS. St. Louis River and other St. Louis County lakes.	Comprehensive training program for the St. Louis River Alliance and available throughout St. Louis County. Local implementation of state effort for monitoring.
St. Louis River Alliance	\$151,000	\$70,000	\$70,000	St. Louis River Estuary NonNative Phragmites Control. Establish a technical team to identify and implement management of nonnative phragmites in the St. Louis River Estuary.	Proposal is recommended for funding provided some additional information is provided on partner commitment.
Sand Lake Association	\$12,000	\$10,000	\$0	Newsletter, signage, and educational expenses for Sand Lake Association efforts on AIS.	A portion of St. Louis County administrative funds will be made available to lake associations for signage and education efforts. This will be available for Sand Lake and other lake associations. Sand Lake is primarily dealing with native plants.
<b>Subtotal</b>	<b>\$1,766,795</b>	<b>\$1,066,245</b>	<b>\$747,546</b>		
Administration 2014		\$45,953	\$45,953	Costs for county to administer the program.	Administrative funds will be used for program administration, contract management and reporting. A portion of the funding will be contracted to Sea Grant to cover technical assistance and for assistance to lake associations with signage and education.
Administration 2015		\$102,118	\$102,118	Costs for county to administer the program.	Funds will also be used by County Sheriff to increase water and landing patrols for AIS purposes. AIS enforcement will remain the primary function of the DNR.
<b>Total</b>	<b>\$1,766,795</b>	<b>\$1,214,316</b>	<b>\$895,617</b>		

# **BOARD LETTER NO. 15 – 335**

## **FINANCE & BUDGET COMMITTEE NO. 2**

### **AUGUST 4, 2015 BOARD AGENDA NO. 2**

**DATE:** July 28, 2015                      **RE:** Support for Naming the Duluth  
Airport Terminal for  
Congressman Jim Oberstar

**FROM:** Kevin Z. Gray  
County Administrator

#### **ACTION REQUESTED:**

The St. Louis County Board is requested to authorize the expenditure of \$30,000 to assist in the renaming of the new Duluth International Airport terminal for Congressman Jim Oberstar.

#### **BACKGROUND:**

The Duluth International Airport will name its new airport terminal after the late Congressman Jim Oberstar. Working with the Oberstar family, the airport authority announced on January 23, 2015 that Duluth's terminal will bear the Oberstar name, celebrating the life and legacy of Minnesota's longest-serving congressman.

Congressman Oberstar was considered a champion of aviation in this region, and it's through his leadership and vision that such a vibrant aviation sector exists at the Duluth International Airport today. As the longtime chair of the House Transportation and Infrastructure Committee, he was able to secure millions of dollars for road, bridge, bike path and transit projects for Minnesota and his home district - including crucial funding for the \$78 million Duluth terminal project during his final years in Congress.

Renaming the Duluth terminal will require public and private donations, which are being organized by the Monaco Air Foundation. The City of Duluth has committed \$30,000 to the renaming effort and several Commissioners have been asked if the county would be willing to match that amount. The Oberstar family will work with City of Duluth officials and community leaders to determine how the naming project will look, what it will cost and when it will be unveiled to the public. The renaming is expected to happen later in 2015.

#### **RECOMMENDATION:**

Should Commissioners wish to provide an allocation of \$30,000 toward the renaming of the new Duluth International Airport terminal for Congressman Jim Oberstar, a resolution is provided. Available funding has been identified in County Administration's budget for Communications/Public Relations, Fund 100, Agency 104001.

## **Support for Naming the Duluth Airport Terminal for Congressman Jim Oberstar**

BY COMMISSIONER \_\_\_\_\_

WHEREAS, The Duluth International Airport announced on January 23, 2015 that it will name its new airport terminal after the late Congressman Jim Oberstar; and

WHEREAS, Congressman Oberstar was a champion of aviation in the region and it was primarily through his leadership and vision that there exists such a vibrant aviation sector at the Duluth International Airport today; and

WHEREAS, Congressman Oberstar, serving as the longtime chair of the House Transportation and Infrastructure Committee, secured millions of dollars for road, bridge, bike path and transit projects for Minnesota and his home district - including crucial funding for the \$78 million Duluth terminal project during his final years in Congress;

THEREFORE, BE IT RESOLVED, That the St. Louis County Board hereby provides an allocation of \$30,000 as a match for the City of Duluth contribution toward the effort to rename of the new Duluth International Airport terminal for Congressman Jim Oberstar, celebrating the life and legacy of Minnesota's longest-serving congressman, payable from Communications/Public Relations Fund 100, Agency 104001.



([http://www.startribune.com/local/blogs/Dateline\\_Minnesota/](http://www.startribune.com/local/blogs/Dateline_Minnesota/))

## Duluth's new terminal will bear Oberstar name

By Jennifer Brooks JANUARY 23, 2015 — 5:41PM

Duluth International Airport will name its gleaming new airport terminal after the man who helped build it: the late Congressman Jim Oberstar.



The decision settles a friendly tug-of-war between Duluth and Hibbing

(<http://www.startribune.com/politics/statelocal/267801581.html>) over which of their brand-new terminals should be named in Oberstar's honor. Working with the Oberstar family, the airport authorities announced Friday that Duluth's terminal will bear the Oberstar name, while the Range Regional Airport – the airport closest to his hometown of Chisholm – will host a display celebrating the life and legacy of Minnesota's longest-serving congressman.

"Congressman Oberstar was a champion of aviation in our region," Duluth Airport Authority Executive Director Tom Werner said in a statement Friday. "It's through his leadership and vision that we have such a vibrant aviation sector at the Duluth International Airport today."

Oberstar, the longtime chair of the House Transportation and Infrastructure Committee, steered millions of dollars for road, bridge, bike path and transit project back to his home state and his home district – including crucial funding for the \$78 million Duluth terminal project during his final years in Congress.

"Congressman Oberstar worked tirelessly to improve transportation infrastructure throughout our country," Peter Makowski, a former Oberstar aide, said in a statement Friday. "His goal was to improve the safety for everyone who used our highways, railroads, seaports and airports. He was very proud of his work in these critical areas and was particularly mindful of the projects in the Eighth Congressional District. It is fitting that the Duluth International Airport Terminal be named in his honor."

Oberstar, who lost his bid for a 19th term in 2010, died in his sleep last May. He was 79.



In Hibbing, where the new terminal is still under construction, plans are underway for a display of photos and stories tracing Oberstar's life and his 36 years in Congress. Range

Regional Airport Authority Executive Director Shaun Germolus said the two airports were never in competition for the name, but the fact that both sought naming rights was "a real testament to who he was and what he could accomplish."

Renaming the Duluth terminal will require additional private donations, which are being organized by the Monaco Air Foundation. The Oberstar family will work with city officials and community leaders to determine how the naming project will look, what it will cost and when it will be unveiled to the public. The renaming is expected to happen later in 2015.

The new passenger terminal at the Range Regional Airport, which is scheduled to open in December, will remain nameless.



([http://www.startribune.com/local/blogs/Dateline\\_Minnesota/](http://www.startribune.com/local/blogs/Dateline_Minnesota/))

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