

COMMITTEE OF THE WHOLE AGENDA Board of Commissioners, St. Louis County, Minnesota

March 9, 2021 Immediately following the Board Meeting, which begins at 9:30 A.M. Lake Superior Room, Government Services Center, Duluth, MN

NOTE: Due to the COVID-19 pandemic, this meeting is being conducted in accordance with Minnesota Statutes § 13D.021, which provides that members of the St. Louis County Board may attend the meeting by telephone or other electronic means. This statute also provides that, if telephone or other electronic means are used to conduct a meeting, to the extent practical, the county shall allow a person to monitor the meeting electronically from a remote location. For information on how to view or participate in the County Board meeting, please visit the county website at <u>www.stlouiscountymn.gov</u>, scroll to the County Board Meeting section, and click on the meeting date.

CONSENT AGENDA:

All matters listed under the consent agenda are considered routine and/or non-controversial and will be enacted by one unanimous motion. If a commissioner requests, or a citizen wishes to speak on an item on the consent agenda, it will be removed and handled separately.

Minutes of March 2, 2021

Public Works & Transportation Committee, Commissioner McDonald, Chair

- 1. Acquisition of Right of Way Replacement of Culvert on County Road 692 [21-105]
- 2. Agreement with the BNSF Railway Company to Renew the Crossing Surface at Railroad Crossing DOT #061253A on CSAH 27 in Lavell Township *[21-106]*
- 3. Amend the Agreement with LHB Inc. for Retaining Wall Design on County State Aid Highway 61 [21-107]
- 4. Amend the Agreement with WSB & Associates, Inc. to Perform Design Services for Intersection Improvements at Woodland Avenue and Snively Road [21-108]

Public Safety & Corrections Committee, Commissioner Grimm, Chair

5. Reallocation of Five Information Specialist II Positions to Information Specialist III [21-109]

Environment & Natural Resources Committee, Commissioner Musolf, Chair

- 6. Joint Powers Agreement Between the State of Minnesota and St. Louis County [21-110]
- 7. Proposed Land Exchange Between the City of Ely and St. Louis County [21-111]

TIME SPECIFIC PRESENTATIONS:

10:30 AM Director Jim Foldesi - Monarch Candidate Conservation Agreement with Assurances (CCAA)

REGULAR AGENDA:

For items on the Regular Agenda, citizens will be allowed to address the Board at the time a motion is on the floor.

Public Works & Transportation Committee, Commissioner McDonald, Chair

- 1. Award of Bids: February 18, 2021
 - A) Bituminous Reclamation Project [21-112]

Resolution awarding a bituminous reclamation project located on County State Aid Highway 29 to low bidder KGM Contractors, Inc. of Angora, MN

2. Award of Bids: February 25, 2021

A) Mill and Overlay Project [21-113]

Resolution awarding a mill and overlay project located on County State Aid Highway 5 to low bidder KGM Contractors, Inc. of Angora, MN

3. Award of Bids: March 4, 2021

A) Pavement Markings Project [21-114]

Resolution awarding pavement markings project on various County State Aid Highways in Lake County and St. Louis County to low bidder AAA Striping Service of St. Michael, MN

B) Chip Sealing, Bituminous Seal Coat, Fog Seal, and Pavement Markings Project [21-115]

Resolution awarding chip sealing, bituminous seal coat, fog seal, and pavement markings project on various county state aid highways and county roads in Southern St. Louis County, Proctor, and Duluth to low bidder Astech Corp. of St. Cloud, MN

COMMISSIONER DISCUSSION ITEMS AND REPORTS:

Commissioners may introduce items for future discussion, or report on past and upcoming activities.

ADJOURNED:

NEXT COMMITTEE OF THE WHOLE MEETING DATES:March 23, 2021Public Works, 7823 Hwy 135, Virginia, MNApril 6, 2021Government Services Center, 320 W. 2nd St., Duluth, MNApril 13, 2021Government Services Center, 320 W. 2nd St., Duluth, MN

BARRIER FREE: All St. Louis County Board meetings are accessible to the handicapped. Attempts will be made to accommodate any other individual needs for special services. Please contact St. Louis County Administration (218-726-2450) early so necessary arrangements can be made.

COMMITTEE OF THE WHOLE ST. LOUIS COUNTY BOARD OF COMMISSIONERS

March 2, 2021

Location: Government Services Center, Duluth, Minnesota

Present: Commissioners Jewell, Boyle, Grimm, McDonald, Musolf, Nelson and Chair Jugovich

Absent: None

Commissioners Frank Jewell, Patrick Boyle, and Ashley Grimm participated by WebEx.

At 9:44 a.m., the Committee convened in a closed session for the purpose of discussing the proposed settlement and litigation strategy relating to *Doherty v. County of St. Louis*, Case No. 20-CV-385 (ECT/LIB), in accordance with Minn. Stat. § 13D.05, Subd. 3(b). At 9:50 a.m., the closed session concluded.

At 9:55 a.m., the Committee of the Whole meeting convened with all members present.

CONSENT AGENDA

Nelson/Jewell moved to approve the consent agenda. A roll call vote was taken; the motion passed. (7-0)

- Minutes of February 23, 2021
- Rescind County Board Resolution No. 20-607 and CY 2021-22 Family-Based Counseling, Life Management Skills, Community Education and Prevention Services, Foster Care Licensing and Placement for American Indian Families and Children [21-89]
- Agreement with FHWA-Eastern Federal Lands Highway Division, Minnesota Department of Administration, Minnesota Department of Transportation for Improvements to a Segment of CSAH 116 in Morse Township [21-90]
- Agreement with the Depot Foundation [21-91]
- Transfer of County Fee Land to the City of Floodwood [21-92]
- Acceptance of the Amended 2020 Federal Boating Safety Supplemental Equipment Grant [21-93]
- Right of Way Easement Across State Tax Forfeited Land to Scott and Carla Ann Seele, Mindy Rae Roux, Amy Marie Strane (Cedar Valley Twp 54-21) [21-94]
- Repurchase of State Tax Forfeited Land Weisz Homestead [21-95]

Public Works & Transportation Committee

McDonald/Jugovich moved to award a bid to Redstone Construction, LLC, Mora, MN, in the amount of \$1,105,943.65 for project CP 0065-300202; SP 069-665-008, Bridge Construction, County Bridge 633 located on County State Aid Highway (CSAH) 65 located 0.5 miles west of junction with CSAH 5 in French Township. *[21-96]*. A roll call vote was taken; the motion passed. (7-0)

McDonald/Nelson moved to award a bid to KGM Contractors, Inc., Angora, MN, in the amount of \$3,554,090.97 for project CP 0120-276152 (Low), SAP 069-720-002; CP 0404-299095 (Tied); CP

0404-531168 (Tied); CP 0803-299097 (Tied); CP 8211-465046 (Tied), Reclaim and Overlay, CSAH 120 from CSAH 21 to Trunk Highway 1; County Road (CR) 404 from Trunk Highway 169 to Township Road 4577; CR 404 from intersection of CSAH 88 West to Termini; CR 803 from CSAH 116 to end of bituminous at boat landing; and Unorganized Township Road 8211 from CSAH 116 to end of bituminous. *[21-97]*. A roll call vote was taken; the motion passed. (7-0)

Musolf/Nelson moved to award a bid to Traffic Marking Service, Maple Lake, MN, in the amount of \$571,480.60 for project CP 0000-369585, Maintenance Striping, Various County Highways in Lake County and St. Louis County, and Various City Streets in the City of Hermantown and City of Virginia. [21-98]. Commissioner McDonald noted that there was a new bidder this year and that no local contractors provide this type of service. A roll call vote was taken; the motion passed. (7-0)

McDonald/Nelson moved to award a bid to Mattison Contractors, Knapp, WI, in the amount of \$374,616.23 for project CP 0004-557164 (Prime), W-Beam Guardrail, Various County Highways within St. Louis County. [21-99]. St. Louis County Public Works Director Jim Foldesi said that the project would replace the barrel-style end treatments with a much safer and better performing material. After further discussion, a roll call vote was taken; the motion passed. (7-0)

Jugovich/Nelson moved to award a bid to Ulland Brothers, Inc., Cloquet, MN, in the amount of \$1,570,464.00 for project CP 0199-369580 (Low Prime); CP 0029-512408; CP 0052-512194; CP 0229-369581; CP 0817-512391, Reclaim and Overlay on CR 199, CSAH 29, CSAH 52, CR 229 and CR 817. *[21-100R]*. A roll call vote was taken; the motion passed. (7-0)

McDonald/Jewell moved to award a bid to Asphalt Surface Technologies Corporation, Saint Cloud, MN, in the amount of \$626,754.00 for project CP 0000-477571, Crack Sealing, Various County State Aid Highways and Local Roads within St. Louis County. *[21-101]*. Commissioner Musolf inquired as to whether or not the Public Works projects approved today include project labor agreements. In response, St. Louis County Public Works Director Jim Foldesi said that approximately \$7.9 million in projects were approved today. A total of \$1.2 million will be approved for crack sealing and striping projects. Those projects do not require project labor agreements because they are specialized work and considered preventative maintenance; however, they have prevailing wage requirements. The remaining projects are required to have project labor agreements in place. Director Foldesi commented that approximately \$63 million worth of project will be awarded for the year 2021; of which, approximately \$2.8 million will be for striping and crack sealing. After further discussion, a roll call vote was taken; the motion passed. (7-0)

Central Management & Intergovernmental Committee

Jewell/McDonald moved to approve the reallocation of a 1.0 FTE Legal Secretary II position (#0681-013, Civil Service Basic Unit Pay Plan, Pay Grade B14) to a 1.0 FTE Legal Secretary Supervisor position (Civil Service Supervisory Unit, Pay Grade E19), in the Attorney's Office, resulting in an increase of \$7,313. [21-102]. Assistant St. Louis County Attorney Kim Maki commented that the supervisor position will be responsible for supervision, scheduling, and work management in the Hibbing office. After further discussion, a roll call vote was taken; the motion passed. (7-0)

COMMISSIONER DISCUSSION ITEMS AND REPORTS

Commissioner Jewell commented that they received their first film incentive application yesterday and filming will begin on the Iron Range in April. Chair Jugovich asked that in the future, written correspondence also be sent to Commissioners.

Commissioner Nelson commented that Grandma's Marathon will be held this year and noted that the event is expensive for the St. Louis County Public Works Department. Commissioner Nelson suggested that the county conduct a review of costs involved relating to the event.

Commissioner Jewell said that Grandma's Marathon is impactful throughout the region. If the county is reviewing funding for events, we should be fair and look at funding for all events throughout the county.

Chair Jugovich mentioned that he recently had a discussion with Senator Gazelka and there have been discussions at the state level regarding a film incentive program; perhaps there will be something soon.

Commissioner Musolf commented that during last week's Board meeting a fellow Commissioner accused him of not talking enough during the meetings. In response, Commissioner Musolf said that he has no problem talking; however, he is here to get work done for the county and not to get involved in petty Commissioner battles.

At 10:36 a.m., Nelson/McDonald moved to adjourn the Committee of the Whole meeting. A roll call vote was taken; the motion passed. (7-0)

Mike Jugovich, Chair of the County Board

Phil Chapman, Clerk of the County Board

PUBLIC WORKS & TRANSPORTATION COMMITTEE CONSENT NO. 1

BOARD AGENDA NO.

DATE: March 9, 2021

RE: Acquisition of Right of Way -Replacement of Culvert on County Road 692

FROM: Kevin Z. Gray County Administrator

> James T. Foldesi Public Works Director/Highway Engineer

RELATED DEPARTMENT GOAL:

To provide a safe, well maintained road and bridge system.

ACTION REQUESTED:

The St. Louis County Board is requested to authorize the acquisition of right of way for County Project (CP) 0692-189123.

BACKGROUND:

The St. Louis County Public Works Department plans to do a replacement of a large culvert on County Road 692 (Lakewood Road) which is located just north of Doe Road. In addition, there is a reclaim and overlay being done from East Pioneer Road south to Lismore Road and also from Roberg Road south approximately 3.75 miles. This is a 2022 State Aid funded project.

RECOMMENDATION:

It is recommended that the St. Louis County Board authorize the acquisition of right of way necessary for the replacement of culvert on County Road 692. Right of way acquisition is payable from Fund 200, Agency 203001.

Acquisition of Right of Way - Replacement of Culvert on County Road 692

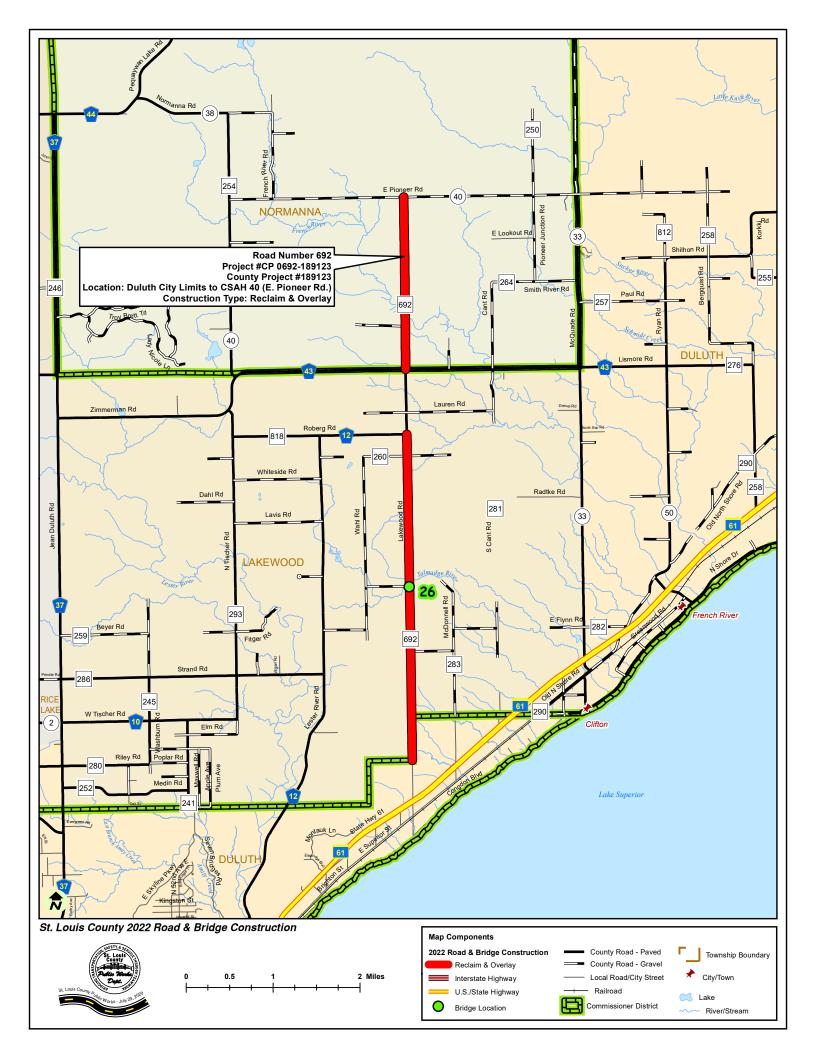
BY COMMISSIONER _____

WHEREAS, The St. Louis County Public Works Department plans to do a culvert replacement on County Road 692 (Lakewood Road) which is located just north of Doe Road (County Project 0692-189123); and

WHEREAS, In addition to the existing highway right of way, certain lands are required for this construction, together with temporary construction easements.

THEREFORE, BE IT RESOLVED, That the St. Louis County Board authorizes the Public Works Director to proceed with the acquisition of the necessary lands and temporary easements for this project and to execute, on behalf of the county, any easement documents as may become necessary. Right of way acquisition is payable from Fund 200 Agency 203001.

RESOLVED FURTHER, That pursuant to Minn. Stat. § 282.04, Subdivision 4, the St. Louis County Board hereby authorizes the County Auditor to grant highway easements across tax forfeited lands for the necessary permanent highway easements and temporary construction easements for the project.



PUBLIC WORKS & TRANSPORTATION COMMITTEE CONSENT NO. 2

BOARD AGENDA NO.

DATE: March 9, 2021

RE: Agreement with the BNSF Railway Company to Renew the Crossing Surface at Railroad Crossing DOT #061253A on CSAH 27 in Lavell Township

FROM: Kevin Z. Gray County Administrator

> James T. Foldesi Public Works Director/Highway Engineer

RELATED DEPARTMENT GOAL:

To provide a safe, well maintained road and bridge system.

ACTION REQUESTED:

The St. Louis County Board is requested to authorize an agreement with the BNSF Railway Company to renew the crossing surface at railroad crossing DOT #061253A located on County State Aid Highway (CSAH) 27 (Zim Road) in Lavell Township. This project is further identified as CP 0027-594213.

BACKGROUND:

The Public Works Department has programmed a project to resurface CSAH 27 (Zim Road), beginning at CSAH 5 (Highway 5) and ending at CSAH 7 (Highway 7), in 2022. This roadway resurfacing project is identified as SAP 069-627-009, CP 0027-367933. There is a railroad crossing, DOT #061253A, located on this roadway segment. In preparation for the roadway resurfacing project, the Public Works Department has coordinated with the BNSF Railway Company to renew this crossing surface before the roadway resurfacing project. Under this project, the existing crossing surface will be removed and a new crossing surface installed. By renewing the crossing surface before the roadway resurfacing project, this coordination will result in a higher ride quality when traveling over the railroad crossing.

St. Louis County will be responsible to contribute towards the material costs to renew this crossing surface. The total lump sum obligation of St. Louis County will be \$37,142.00. The remainder of the project cost will be the responsibility of the BNSF

Railway Company. The BNSF Railway Company will also be responsible to manage and perform the actual work.

RECOMMENDATION:

It is recommended that the St. Louis County Board authorize an agreement with the BNSF Railway Company to renew the crossing surface at railroad crossing DOT #061253A located on CSAH 27 (Zim Road) in Lavell Township; payable from Fund 200, Agency 203610, Object 652800.

Agreement with the BNSF Railway Company to Renew the Crossing Surface at Railroad Crossing DOT #061253A on CSAH 27 in Lavell Township

BY COMMISSIONER _____

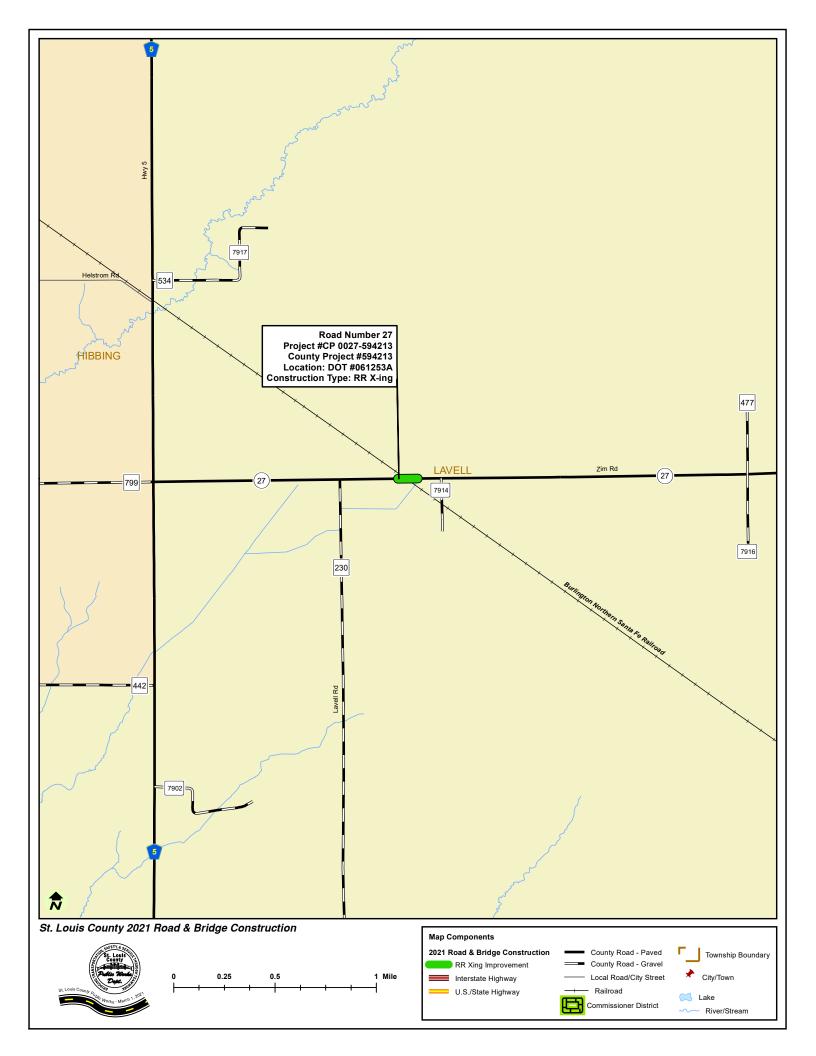
WHEREAS, The Public Works Department has programmed a project to resurface CSAH 27 (Zim Road), beginning at CSAH 5 (Highway 5) and ending at CSAH 7 (Highway 7), 2022, which project is further identified as SAP 069-627-009, CP 0027-367933; and

WHEREAS, There is a railroad crossing, DOT #061253A, located on this roadway segment; and

WHEREAS, The Public Works Department has coordinated with the BNSF Railway Company to renew this crossing surface before the roadway resurfacing project; and

WHEREAS, The BNSF Railway Company will be responsible to manage and perform the actual work to renew this crossing surface.

THEREFORE, BE IT RESOLVED, That the appropriate County Officials are hereby authorized to enter into an agreement, and approve any amendments approved by the County Attorney's Office, with the BNSF Railway Company to renew the crossing surface at railroad crossing DOT #061253A located on CSAH 27 (Zim Road) in Lavell Township (CP 0027-594213); payable from Fund 200, Agency 203610, Object 652800.



PUBLIC WORKS & TRANSPORTATION COMMITTEE CONSENT NO. 3

BOARD AGENDA NO.

DATE: March 9, 2021

RE: Amend the Agreement with LHB Inc. for Retaining Wall Design on County State Aid Highway 61

FROM: Kevin Z. Gray County Administrator

> James T. Foldesi Public Works Director/Highway Engineer

RELATED DEPARTMENT GOAL:

To provide a safe, well maintained road and bridge system.

ACTION REQUESTED:

The St. Louis County Board is requested to authorize an amendment to the agreement with LHB Inc. for retaining wall and wayside design on County State Aid Highway (CSAH) 61 by increasing the cost of services by \$5,000.00.

BACKGROUND:

The St. Louis County Public Works Department has an agreement with LHB Inc. for retaining wall and wayside design under CP 0061- 465211. This professional services agreement was originally for \$62,507.00 and was approved on June 2, 2020.

The Public Works Department has determined that it is necessary to increase the original project budget by \$5,000.00 to accommodate for additional work. This additional work includes additional design for increased wall length compared to the preliminary wall layout and the County request for multiple aesthetic options on the retaining wall.

This project is funded by St. Louis County State Aid funds under Fund 220, Agency 220585, Object 626600.

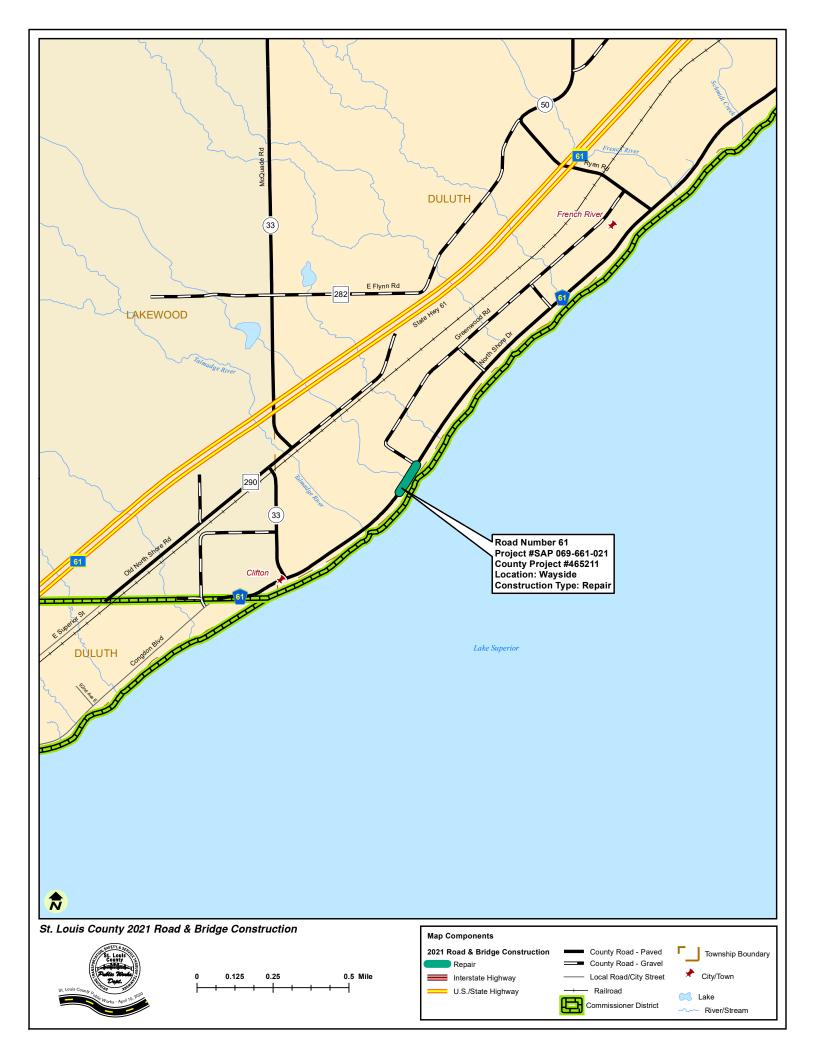
RECOMMENDATION:

It is recommended that the St. Louis County Board authorize an amendment to the agreement with LHB Inc. for retaining wall and wayside design by increasing the cost of services by \$5,000.00, payable from Fund 220, Agency 220585, Object 626600.

Amend the Agreement with LHB Inc. for Retaining Wall Design on County State Aid Highway 61

BY COMMISSIONER _____

RESOLVED, That the Public Works Department is hereby authorized to approve an amendment whereby the County will increase the cost of the services of LHB Inc. for retaining wall and wayside design under CP 0061- 465211. The total cost of these additional services is \$5,000.00, payable from Fund 220, Agency 220585, Object 626600. The total contract cost shall not exceed \$67,507.00.



PUBLIC WORKS & TRANSPORTATION COMMITTEE CONSENT NO. 4

BOARD AGENDA NO.

DATE: March 9, 2021

RE: Amend the Agreement with WSB & Associates, Inc. to Perform Design Services for Intersection Improvements at Woodland Avenue and Snively Road

FROM: Kevin Z. Gray County Administrator

> James T. Foldesi Public Works Director/Highway Engineer

RELATED DEPARTMENT GOAL:

To provide a safe, well maintained road and bridge system.

ACTION REQUESTED:

The St. Louis County Board is requested to authorize an amendment to the agreement with WSB & Associates, Inc. for intersection improvement design services at the intersection of County State Aid Highway (CSAH) 9 (Woodland Avenue) and CSAH 37 (Snively Road) in Duluth by increasing the cost of services by \$88,888.00.

BACKGROUND:

The St. Louis County Public Works Department has an agreement with WSB & Associates, Inc to perform design services for intersection improvements at the intersection of CSAH 9 (Woodland Avenue) and CSAH 37 (Snively Road) located in Duluth. This professional services agreement was originally for \$85,608.00 and was approved in October 2020.

The Public Works Department has determined that it is necessary to increase the original project budget by \$88,888.00 to \$174,496.00 to accommodate for additional work. The additional work includes final design, plan preparation, and project memorandum for the mill and overlay and associated improvements of Arrowhead Road from Dodge Avenue to Woodland Avenue, known as CP 0000-464162 / SP 118-160-024. This project will be constructed with the intersection improvements at the intersection of CSAH 9 (Woodland Avenue) and CSAH 37 (Snively Road).

The total cost of these additional services will be paid for entirely by the City of Duluth.

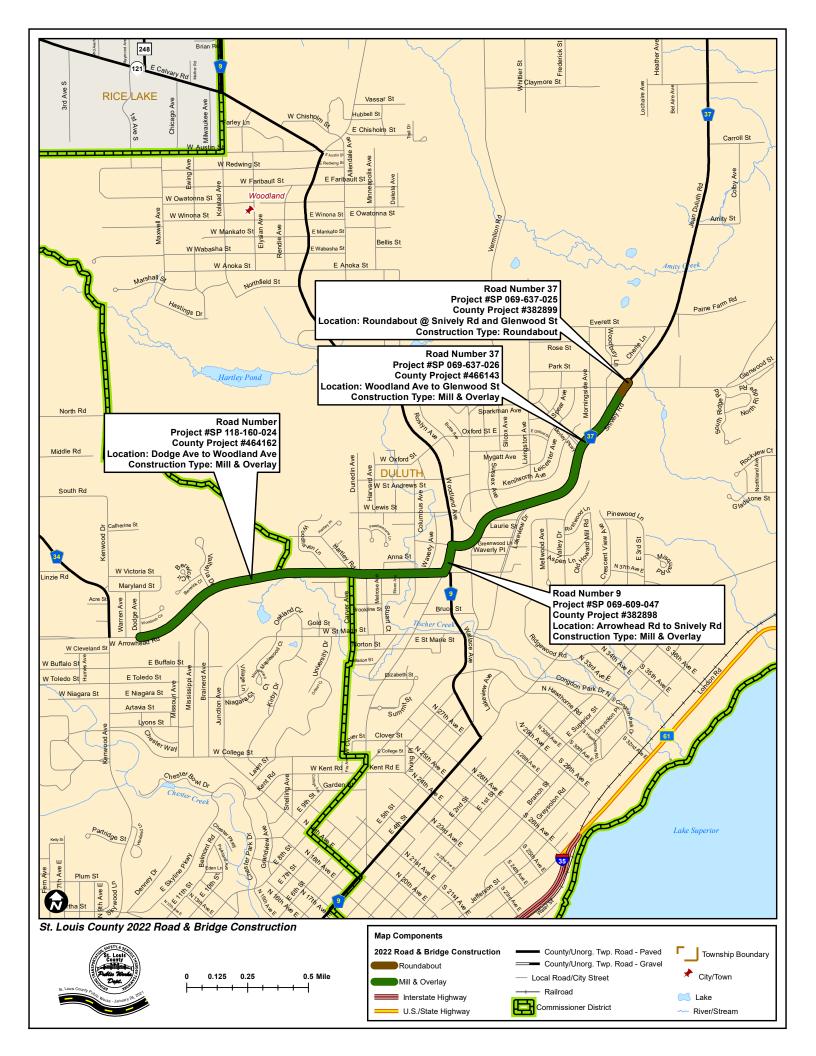
RECOMMENDATION:

It is recommended that the St. Louis County Board authorize an amendment to the agreement with WSB & Associates, Inc. for intersection improvement design services by increasing the cost of services by \$88,888.00. Payable from Fund 220, Agency 220590, Object 626600 with additional revenue budgeted for expense in Fund 220, Agency 220590, Object 551501.

Amend the Agreement with WSB & Associates, Inc. to Perform Design Services for Intersection Improvements at Woodland Avenue and Snively Road

BY COMMISSIONER _____

RESOLVED, That the Public Works Department is hereby authorized to approve an amendment whereby the County will increase the cost of the services of WSB & Associates, Inc. to perform additional design services for work on the City of Duluth's Arrowhead Road in conjunction with the intersection improvements at the intersection of CSAH 9 (Woodland Avenue) and CSAH 37 (Snively Road). The total cost of these additional services is \$88,888.00 which will be paid for entirely by the City of Duluth, payable from Fund 220, Agency 220590, Object 626600. With additional revenue budgeted for expense in Fund 220, Agency 220590, Object 551501. The total contract cost shall not exceed \$174,496.00.



PUBLIC SAFETY & CORRECTIONS COMMITTEE CONSENT NO. 5

BOARD AGENDA NO.

DATE: March 9, 2021

RE: Reallocation of Five Information Specialist II Positions to Information Specialist III

FROM: Kevin Z. Gray County Administrator

> Ross Litman County Sheriff

James R. Gottschald, Director Human Resources and Administration

RELATED DEPARTMENT GOAL:

To enhance operational efficiency.

ACTION REQUESTED:

The St. Louis County Board is requested to authorize the reallocation of five (5) 1.0 FTE Sheriff's Office Information Specialist II positions Office to five (5) 1.0 FTE Information Specialist III positions.

BACKGROUND:

When vacancies occur in the Sheriff's Office, a review is done to determine if those positions should be filled, and if so, should they be reallocated to a level more aligned with the needs of the office and the customers served. The Sheriff's Office recently conducted this review when five Information Specialist II positions became vacant. Due to the previous reduction of clerical FTE's and the need to have staff cross trained in all functions of these clerical positions, it was apparent that the work being performed, is at a higher level of administrative support. Additionally, there has been a sustained increase in the workload that requires the ability to extract, analyze and interpret information as well as more judgement and decision-making skills requiring a complex/higher functioning skill set.

The Sheriff's Office requested position reallocation reviews by Human Resources. On February 18, 2021, Human Resources reallocated the vacant Information Specialist II

positions to the Information Specialist III class. Because these reallocations are more than three pay grades, County Board approval is required. The only reallocation authorized in the Sheriff's office during the past five years was in 2020 when two FTE's were reallocated with an increased cost of \$8,970.

Three positions will be located in the Duluth Sheriff's Office, one in the Hibbing Sheriff's Office and one in the Virginia Sheriff's Office.

RECOMMENDATION:

It is recommended that the St. Louis County Board authorize the reallocation of five vacant 1.0 FTE Information Specialist II positions to a 1.0 FTE Information Specialist III in the St. Louis County Sheriff's Office, resulting in an annual increase of approximately \$4,583 for each position, for a total of \$22,915, dependent upon the starting salary of a successful candidate, to be accounted for in Fund 100, Agency 129000, Object 610100.

Reallocation of Five Information Specialist II Positions to Information Specialist III

BY COMMISSIONER _____

WHEREAS, When a vacancy occurs in the Sheriff's Office, a review is done to determine if the positions should be filled as is or if they should be reallocated to a level more aligned with the needs of the office and the customers it serves; and

WHEREAS, The Sheriff's Office and Human Resources Department conducted such a review when these Information Specialist II positions became vacant and determined that reallocation to the Information Specialist III class was appropriate; and

WHEREAS, County fiscal policies specify that any position change greater than three pay grades must go to the County Board for approval; and

WHEREAS, Three positions will be located in the Duluth Sheriff's Office, one in the Hibbing Sheriff's Office and one in the Virginia Sheriff's Office.

THEREFORE, BE IT RESOLVED, That the St. Louis County Board authorizes the reallocation of five 1.0 FTE Information Specialist II positions (Position codes 0432-008, 0421-085, 0421-028, 0430-018 & 0432-042, Civil Service Basic Unit Pay Plan, Pay Grade B10), to 1.0 FTE Information Specialist III (Civil Service Basic Unit Pay Plan, Pay Grade B14), in the Sheriff's Office, resulting in a total increase of approximately \$22,915, dependent upon the starting salary of a successful candidate, to be accounted for in Fund 100, Agency 129000, Object 610100.

ENVIRONMENT & NATURAL RESOURCES COMMITTEE CONSENT NO. 6

BOARD AGENDA NO.

DATE: March 9, 2021

RE: Joint Powers Agreement Between the State of Minnesota and St. Louis County

FROM: Kevin Z. Gray County Administrator

Jason Meyer, Deputy Director Land and Minerals

Matthew Johnson, Director Planning and Community Development

Nancy J. Nilsen County Auditor/Treasurer

RELATED DEPARTMENTAL GOAL:

To perform public services.

ACTION REQUESTED:

The St. Louis County Board is requested to authorize a Joint Powers Agreement with the State of Minnesota acting through its Commissioner of the Office of MN.IT Services for a project to collect high definition LiDAR data in the Lake Superior LiDAR Acquisition Block.

BACKGROUND:

LiDAR ("Light Detection and Ranging") is a technology that uses aircraft-mounted laser sensors to accurately and precisely measure features on the surface of the earth. LiDAR is utilized in Geographic Information Systems (GIS) to create elevation models, contour data, and representations of tree cover, structures, waterways and other features.

LiDAR provides foundational information to support decision making for asset and resource management, and has been shown to save costs in multiple sectors, such as

transportation and infrastructure, land use planning, geologic resource mapping, and forestry.

The State of Minnesota is in need of partnerships with local units of government to collect high definition LiDAR in the Lake Superior LiDAR Acquisition Block to receive matching funds from the United States Geological Survey. The data will be used to generate Digital Elevation Models (DEMs) for use in engineering design and design reviews, conservation planning, research, delivery, floodplain mapping, and hydrologic modeling utilizing Lidar technology. The data is to be acquired during spring of 2021.

The State of Minnesota is serving as the fiscal agent for this project. The Land and Minerals Department and the Planning and Community Development Department have budgeted \$5,000 each to contribute to the project, which is estimated to cost a total of \$1,271,455.

In 2020 the St. Louis County Board authorized a Joint Funding Agreement with the United States Geologic Survey for the Northeast Forested Rainy Lake LiDAR Acquisition Project.

RECOMMENDATION:

It is recommended that the St. Louis County Board authorize a Joint Powers Agreement between the State of Minnesota and St. Louis County for the Lake Superior LiDAR Acquisition Project.

Joint Powers Agreement Between the State of Minnesota and St. Louis County

BY COMMISSIONER _____

WHEREAS, LiDAR ("Light Detection and Ranging") data provides foundational information to support decision making for asset and resource management, and has been shown to save costs in multiple sectors, such as transportation and infrastructure, land use planning, geologic resource mapping, and forestry; and

WHEREAS, The State of Minnesota is in need of partnerships with local units of government to collect high definition LiDAR in the Lake Superior LiDAR Acquisition Block to receive matching funds from the United States Geological Survey; and

WHEREAS, The Land and Minerals Department and the Planning and Community Development Department have budgeted \$10,000 to contribute to the LiDAR acquisition project;

THEREFORE, BE IT RESOLVED, That the St. Louis County Board authorizes the Deputy Land & Minerals Director to execute a Joint Powers Agreement with the State of Minnesota for the Lake Superior LiDAR Acquisition Project, with approval by the County Attorney as to form and execution.

ENVIRONMENT & NATURAL RESOURCES COMMITTEE CONSENT NO. 7

BOARD AGENDA NO.

DATE: March 9, 2021

RE: Proposed Land Exchange Between the City of Ely and St. Louis County

FROM: Kevin Z. Gray County Administrator

Jason Meyer, Deputy Director Land and Minerals

Nancy J. Nilsen County Auditor/Treasurer

RELATED DEPARTMENTAL GOAL:

To perform public services.

ACTION REQUESTED:

The St. Louis County Board is requested to approve an expedited land exchange involving Class 2 lands owned by the State of Minnesota in trust of the taxing districts for Class 3 lands owned by the City of Ely.

BACKGROUND:

The City of Ely has applied for an expedited land exchange with St. Louis County in accordance with the provisions in Minnesota Statutes § 94.3495. The City of Ely is proposing to exchange 46.2 acres of Class 3 land for 70.7 acres of Class 2 land owned by the State of Minnesota in trust of the taxing districts.

In an exchange of Class 2 land for Class 3 land, the value of all the land must be determined by the County Board, however, the governmental subdivision of the state must approve the value determined for the Class 3 land. Valuations for all parcels involved in this exchange have been determined by the St. Louis County Assessor's Office.

An expedited land exchange involving the state and governmental subdivisions of the state does not require a public hearing.

A title commitment has been prepared for lands offered by the City of Ely for review by the St. Louis County Attorney's Office. The City of Ely is working with the Examiner of Titles to make corrections to the Torrens certificate of title for lands offered by the City.

RECOMMENDATION:

It is recommended that the St. Louis County Board accept the values determined for the Class 2 and Class 3 lands and approve the proposed land exchange with the City of Ely so the exchange process can proceed according to Minnesota Statutes and Minnesota Department of Natural Resources land exchange guidelines.

Proposed Land Exchange Between the City of Ely and St. Louis County

COMMISSIONER_____

WHEREAS, The City of Ely has proposed an expedited land exchange with St. Louis County in accordance with the provisions in Minnesota Statutes § 94.3495; and

WHEREAS, The City of Ely is proposing to exchange 46.2 acres of Class 3 land for 70.7 acres of Class 2 land owned by the State of Minnesota in trust of the taxing districts as described in County Board File No. _____; and

WHEREAS, In an exchange of Class 2 land for Class 3 land, the value of all the land shall be determined by the county board of the county in which the land lies, but the governmental subdivision of the state must approve the value determined for the Class 3 land; and

WHEREAS, St. Louis County has valued the exchange parcels using the most current county assessment schedules for similar land types from the County Assessor, and said valuation indicates that the Class 2 land to be transferred from the State in trust of the taxing districts to the City of Ely is valued at \$101,800, and the Class 3 land to be transferred from the City of Ely to the State in trust of the taxing districts is valued at \$112,900; and

WHEREAS, The City of Ely has approved the value of \$112,900 for the Class 3 land to be transferred to the State in trust of the taxing districts; and

WHEREAS, Lands exchanged under Minnesota Statutes § 94.3495 shall be exchanged only for lands of at least substantially equal value, meaning the values of exchanged lands do not differ by more than 20 percent; and no payment is due either party if the lands are of substantially equal value but are not of the same value;

THEREFORE, BE IT RESOLVED, That the St. Louis County Board approves the values determined for Class 2 and Class 3 lands described in County Board File No. ______, and recommends approval of an expedited exchange of lands by the State Land Exchange Board in accordance with the provisions in Minnesota Statutes § 94.3495, subject to verification of good title of the lands being offered by the City of Ely by the St. Louis County Attorney's Office.

St. Louis County and City of Ely Land Exchange

St. Louis County state tax forfeited land (Class 2 land) and City of Ely owned land (Class 3 land) Pursuant to MN Stat 94.3495

St. Louis County - Class 2 Land

PARCEL	LEGAL DESC	ACRES	COUNTY ASSESSED VALUE
465-0020-04990	E ½ of SW ¼ of SW ¼, Sec 34, T63N R12W	20	\$40,500
465-0020-05000	SE ¼ of SW ¼, Sec 34, T63N R12W	40	\$26,700
030-0360-00240	Outlot A Whites Garden Tracts ELY	10.7	\$34,600

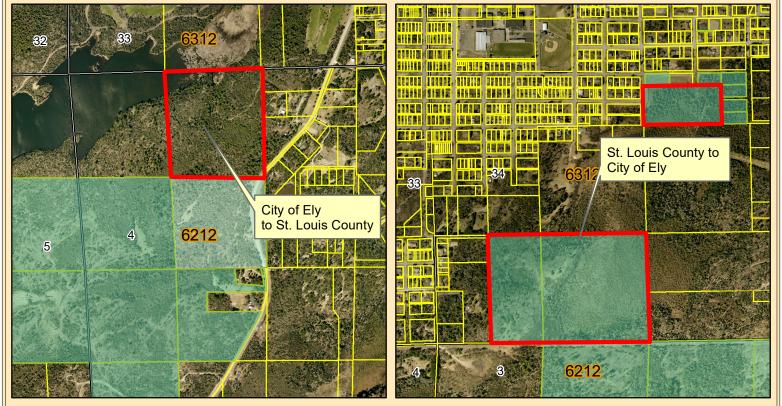
City of Ely – Class 3 Land

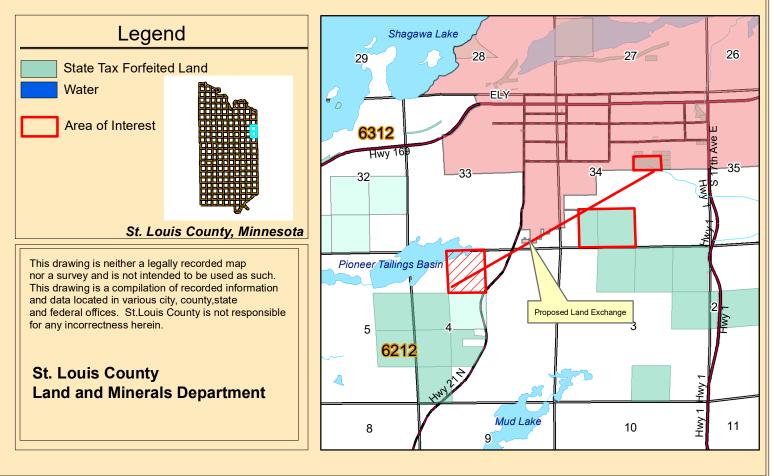
PARCEL	LEGAL DESC	ACRES	COUNTY ASSESSED VALUE
465-0010-00530	Lot 3 NE ¼ of NW ¼ Sec 4, T62N R12W	46.2	\$112,900



St. Louis County Land and Minerals Department - Land Exchange

OFFERED CLASS 3 LAND (CITY of ELY) GOVERNMENT LOT 3, SECTION 4, T62N, R12W 46.2 ACRES STATE TAX FORFEITED LAND (CLASS 2) SE1/4 OF SW1/4, E1/2 OF SW1/4 OF SW1/4, OUTLOT A WHITES GARDEN TRACTS ELY SECTION 34, T63N, R12W 70.7 ACRES





PUBLIC WORKS & TRANSPORTATION COMMITTEE NO. 1

BOARD AGENDA NO.

DATE: March 9, 2021

RE: Award of Bids: Bituminous Reclamation Project (County State Aid Highway 29)

FROM: Kevin Z. Gray County Administrator

> James T. Foldesi Public Works Director/Highway Engineer

RELATED DEPARTMENT GOAL:

To provide a safe, well maintained road and bridge system.

ACTION REQUESTED:

The St. Louis County Board is requested to award to the low bidder a bituminous reclamation project located on County State Aid Highway (CSAH) 29 between State Trunk Highway 73 and CSAH 133.

BACKGROUND:

County staff is authorized under Resolution No. 88-381, dated May 24, 1988, to call for bids on projects which are included in the budget document. Bids were requested for a bituminous reclamation project located on CSAH 29 between State Trunk Highway 73 and CSAH 133.

A call for bids was received by the Public Works Department on February 18, 2021, for the projects in accordance with the plans and specifications on file in the office of the County Highway Engineer:

1. Project:	CP 0029-299735, SP 069-629-007 (Low Prime); CP 0029- 368445
Location:	County State Aid Highway 29 between State Trunk Highway 73 and County State Aid Highway 133
Traffic:	349
PQI:	2.3
Construction:	Bituminous Reclamation
Funding:	CP 0029-299735, SP 069-629-007 (Low Prime); CP 0029-
	368445
	Fund 220, Agency 220506, Object 652700
	Fund 449, Agency 449014, Object 652806

Anticipated Start Date: Anticipated Completion Date: Engineer's Estimate:	May 10, 2021 September 10, 2021 \$6,384,059.68
BIDS: KGM Contractors, Inc. Angora, MN	\$6,147,181.87 (-\$236,877.81) (-3.71%)
Ulland Brothers, Inc. Cloquet, MN	\$6,227,701.00
Northland Constructors of Duluth Duluth, MN	, Inc. \$6,416,400.00
Knife River Materials Bemidji, MN	\$6,586,160.90
Hawkinson Construction Co, Inc. Grand Rapids, MN	\$6,680,000.00

RECOMMENDATION:

It is recommended that the St. Louis County Board award the project to low bidder of KGM Contractors, Inc. in the amount of \$6,147,181.87 payable from:

CP 0029-299735, SP 069-629-007 (Low Prime); CP 0029-368445

Fund 220, Agency 220506, Object 652700 – Federal Funds - \$1,360,000.00;

Fund 449, Agency 449014, Object 652806 – St. Louis County Transportation Sales Tax Bond Funds - \$4,787,181.87.

Award of Bids: Bituminous Reclamation Project (County State Aid Highway 29)

BY COMMISSIONER _____

WHEREAS, Bids have been received electronically by St. Louis County Public Works Department for the following project:

CP 0029-299735, SP 069-629-007 (Low Prime); CP 0029-368445; and

WHEREAS, Bids were opened in the Richard H. Hansen Transportation & Public Works Complex, Duluth, MN, on February 18, 2021, and the low responsible bid determined;

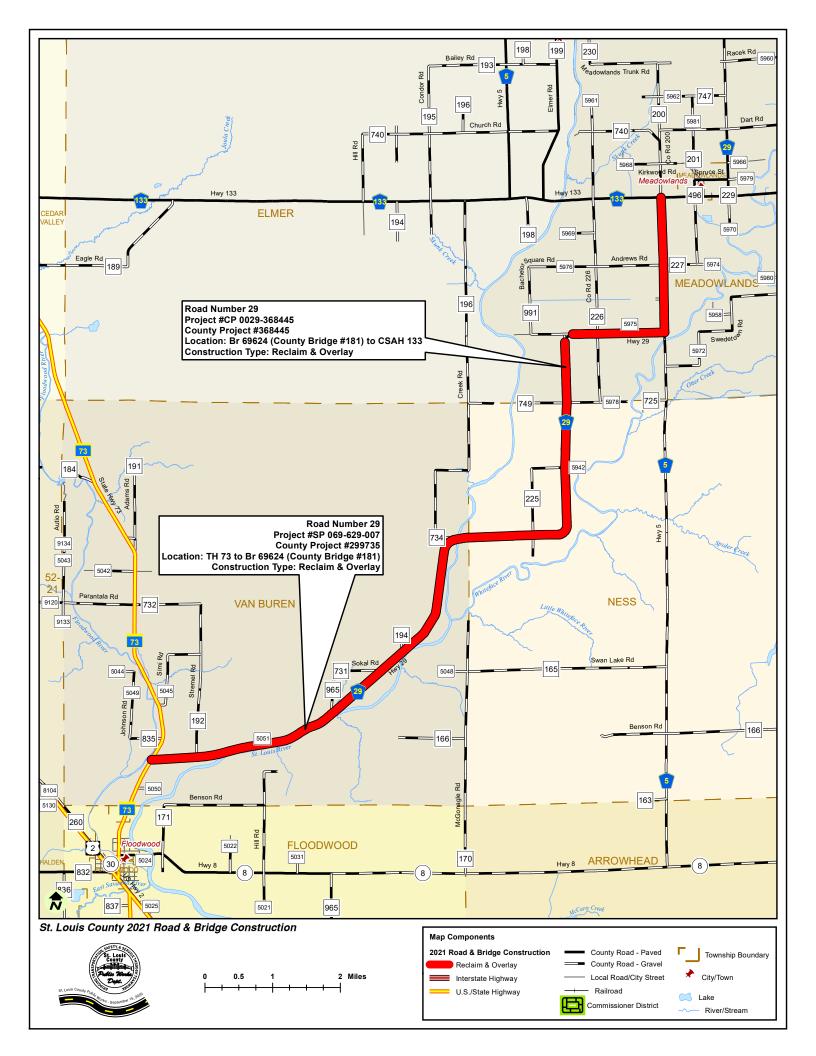
THEREFORE, BE IT RESOLVED, That the St. Louis County Board approves the award on the above project to the low bidder:

LOW BIDDER	ADDRESS	AMOUNT
KGM Contractors, Inc.	9211 Hwy 53	\$6,147,181.87
	Angora, MN 55703	

RESOLVED FURTHER, That the appropriate county officials are authorized to approve the Contractor's Performance Bonds and to execute the bonds and contract for the above listed project payable from:

CP 0029-299735, SP 069-629-007 (Low Prime); CP 0029-368445 Fund 220, Agency 220506, Object 652700 – Federal Funds - \$1,360,000.00;

Fund 449, Agency 449014, Object 652806 – St. Louis County Transportation Sales Tax Bond Funds - \$4,787,181.87.



PUBLIC WORKS & TRANSPORTATION COMMITTEE NO. 2

BOARD AGENDA NO.

DATE: March 9, 2021

RE: Award of Bids: Mill and Overlay Project (CSAH 5)

FROM: Kevin Z. Gray County Administrator

> James T. Foldesi Public Works Director/Highway Engineer

RELATED DEPARTMENT GOAL:

To provide a safe, well maintained road and bridge system.

ACTION REQUESTED:

The St. Louis County Board is requested to award to the low bidder a mill and overlay project located on County State Aid Highway (CSAH) 5 between 1.2 miles north of Trunk Highway (TH) 73 and CSAH 81.

BACKGROUND:

County staff is authorized under Resolution No. 88-381, dated May 24, 1988, to call for bids on projects which are included in the budget document. Bids were requested for a mill and overlay project located on CSAH 5 between 1.2 miles north of TH 73 and CSAH 81.

A call for bids was received by the Public Works Department on February 25, 2021, for the projects in accordance with the plans and specifications on file in the office of the County Highway Engineer:

1. F	Project:	CP 0005-348220, SP 069-605-049	
L	_ocation:	CSAH 5 between 1.2 Miles North of Trunk Highway 73 and	
		County State Aid Highway 81	
٦	Traffic:	1950	
F	PQI:	2.64	
(Construction:	Mill and Overlay	
F	Funding:	CP 0005-348220, SP 069-605-049	
	U	Fund 220, Agency 220621, Object 652700	
		Fund 449, Agency 449015, Object 652806	
	Anticipated Star		

Anticipated Start Date:	July 26, 2021
Anticipated Completion Date:	September 4, 2021
Engineer's Estimate:	\$1,931,316.59

RECOMMENDATION:

It is recommended that the St. Louis County Board award the project to low bidder of KGM Contractors, Inc. in the amount of \$1,763,640.87 payable from:

CP 0005-348220, SP 069-605-049

Fund 220, Agency 220621, Object 652700 – Federal Funds - \$1,100,000.00;

Fund 449, Agency 449015, Object 652806 – St. Louis County Transportation Sales Tax Bond Funds - \$663,640.87.

Award of Bids: Mill and Overlay Project (CSAH 5)

BY COMMISSIONER _____

WHEREAS, Bids have been received electronically by St. Louis County Public Works Department for the following project:

CP 0005-348220, SP 069-605-049; and

WHEREAS, Bids were opened in the Richard H. Hansen Transportation & Public Works Complex, Duluth, MN, on February 25, 2021, and the low responsible bid determined;

THEREFORE, BE IT RESOLVED, That the St. Louis County Board approves the award on the above project to the low bidder:

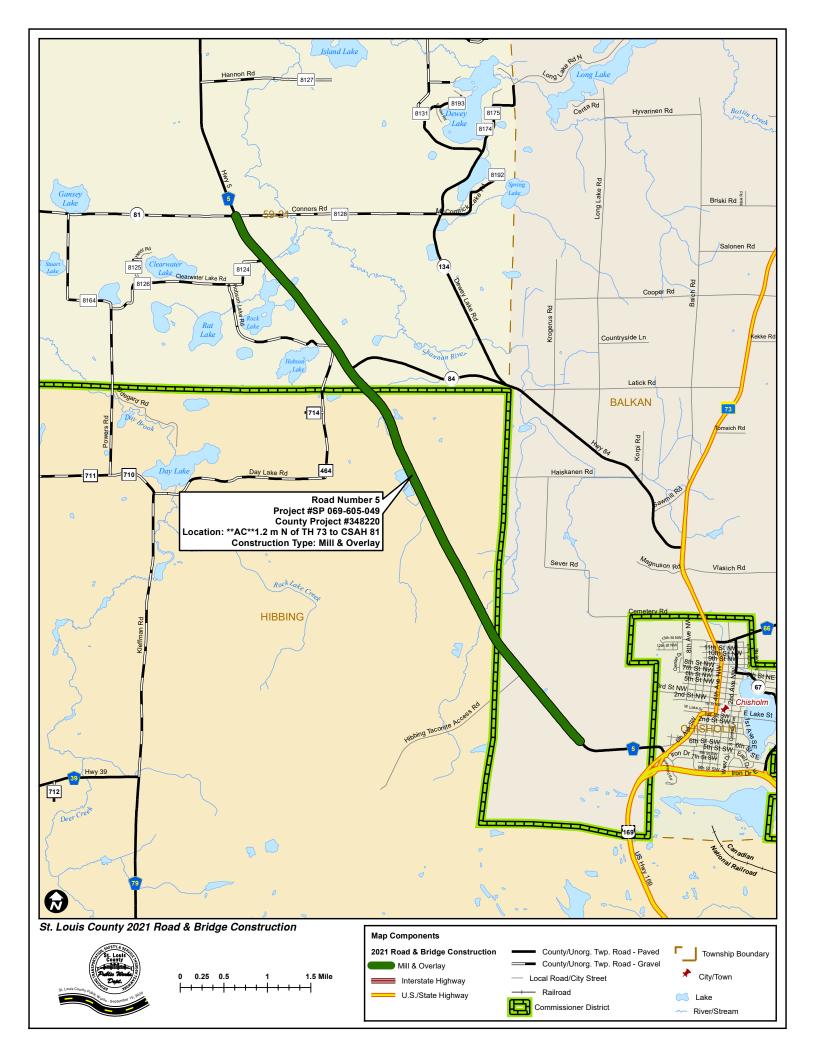
LOW BIDDER	ADDRESS	AMOUNT
KGM Contractors, Inc.	9211 HWY 53	\$1,763,640.87
	Angora, MN 55703	

RESOLVED FURTHER, That the appropriate county officials are authorized to approve the Contractor's Performance Bonds and to execute the bonds and contract for the above listed project payable from:

CP 0005-348220, SP 069-605-049

Fund 220, Agency 220621, Object 652700 – Federal Funds - \$1,100,000.00;

Fund 449, Agency 449015, Object 652806 – St. Louis County Transportation Sales Tax Bond Funds - \$663,640.87.



PUBLIC WORKS & TRANSPORTATION COMMITTEE NO. 3

BOARD AGENDA NO.

DATE: March 9, 2021

RE: Award of Bids: Pavement Markings Project (Various County State Aid Highways in Lake County and St. Louis County)

FROM: Kevin Z. Gray County Administrator

> James T. Foldesi Public Works Director/Highway Engineer

RELATED DEPARTMENT GOAL:

To provide a safe, well maintained road and bridge system.

ACTION REQUESTED:

The St. Louis County Board is requested to award to the low bidder a pavement markings project located on various County State Aid Highways in Lake County and St. Louis County.

BACKGROUND:

County staff is authorized under Resolution No. 88-381, dated May 24, 1988, to call for bids on projects which are included in the budget document. Bids were requested for a pavement markings project located on various County State Aid Highways in Lake County and St. Louis County.

A call for bids was received by the Public Works Department on March 4, 2021, for the projects in accordance with the plans and specifications on file in the office of the County Highway Engineer:

1.	Project:	CP 0000-369584 / SAP 069-030-043 / SAP 038-030-009
	Location:	Various County State Aid Highways in Lake County and St.
		Louis County
	Traffic:	NA
	PQI:	NA
	Construction:	Pavement Markings
	Funding:	CP 0000-369584 / SAP 069-030-043 / SAP 038-030-009
		Fund 220, Agency 220596, Object 652700
Anticipated Start Date:		ate: June 1, 2021
	Anticipated Comp	etion Date: August 13, 2021
	Engineer's Estima	e: \$2,092,517.01

BIDS: AAA Striping Service St. Michael, MN Century Fence Forest Lake, MN Traffic Marking Service Maple Lake, MN

\$1,747,576.53 (-\$344,940.48) (-16.48%)

\$1,768,443.60

\$2,099,305.65

RECOMMENDATION:

It is recommended that the St. Louis County Board award the project to low bidder of AAA Striping Service in the amount of \$1,747,576.53 payable from:

CP 0000-369584 / SAP 069-030-043 / SAP 038-030-009

Fund 220, Agency 220596, Object 652700 – State Aid Funds - \$1,631,021.21; Fund 220, Agency 220596, Object 652700 – Lake County Funds - \$116,555.32.

With additional revenue budgeted for expense:

Lake County, Fund 220, Agency 220596, Object 551508 - \$116,555.32.

Award of Bids: Pavement Markings Project (Various County State Aid Highways in Lake County and St. Louis County)

BY COMMISSIONER _____

WHEREAS, Bids have been received electronically by St. Louis County Public Works Department for the following project:

CP 0000-369584 / SAP 069-030-043 / SAP 038-030-009; and

WHEREAS, Bids were opened in the Richard H. Hansen Transportation & Public Works Complex, Duluth, MN, on March 4, 2021, and the low responsible bid determined;

THEREFORE, BE IT RESOLVED, That the St. Louis County Board approves the award on the above project to the low bidder:

LOW BIDDER	ADDRESS	<u>AMOUNT</u>
AAA Striping Service	12220 43rd Street NE	\$1,747,576.53
	St Michael, MN 55376	

RESOLVED FURTHER, That the appropriate county officials are authorized to approve the Contractor's Performance Bonds and to execute the bonds and contract for the above listed project payable from:

CP 0000-369584 / SAP 069-030-043 / SAP 038-030-009

Fund 220, Agency 220596, Object 652700 – State Aid Funds - \$1,631,021.21; Fund 220, Agency 220596, Object 652700 – Lake County Funds - \$116,555.32.

With additional revenue budgeted for expense:

Lake County, Fund 220, Agency 220596, Object 551508 - \$116,555.32.

PUBLIC WORKS & TRANSPORTATION COMMITTEE NO. 3

BOARD AGENDA NO.

DATE: March 9, 2021

RE: Award of Bids: Chip Sealing, Bituminous Seal Coat, Fog Seal, and Pavement Markings Project (Various County State Aid Highways and County Roads in Southern St. Louis County, Proctor, and Duluth)

FROM: Kevin Z. Gray County Administrator

> James T. Foldesi Public Works Director/Highway Engineer

RELATED DEPARTMENT GOAL:

To provide a safe, well maintained road and bridge system.

ACTION REQUESTED:

The St. Louis County Board is requested to award to the low bidder a chip sealing, bituminous seal coat, fog seal, and pavement markings project located on various County State Aid Highways and County Roads in Southern St. Louis County, Proctor, and Duluth.

BACKGROUND:

County staff is authorized under Resolution No. 88-381, dated May 24, 1988, to call for bids on projects which are included in the budget document. Bids were requested for a chip sealing, bituminous seal coat, fog seal, and pavement markings project located on various County State Aid Highways and County Roads in Southern St. Louis County, Proctor, and Duluth.

A call for bids was received by the Public Works Department on March 4, 2021, for the projects in accordance with the plans and specifications on file in the office of the County Highway Engineer:

1. Project:	CP 0000-513155 / SAP 069-030-052 (Low) (Prime); CP 0000-569260 (Tied)
Location:	Various County State Aid Highways and County Roads in Southern St. Louis County, the City of Proctor, and the City of Duluth
Traffic:	NA

PQI: Construction:	NA Chip Sealing Pavement M	g, Bituminous Seal Coat, Fog Seal, and Jarkings
Funding:	CP 0000-513 Fund 220, A Fund 203, A CP 0000-56	3155 / SAP 069-030-052 (Low) (Prime); gency 220624, Object 652700 & gency 203609, Object 652800
Anticipated Start Date: Anticipated Completion Date: Engineer's Estimate:		June 14, 2021 September 17, 2021 \$2,314,209.80
BIDS: Astech Corp. Saint Cloud, MN APC Inc. Detroit Lakes, MN Allied Blacktop Con Maple Grove, MN Scott Construction, Lake Delton, WI KGM Contractors, I Angora, MN	Inc	\$1,768,762.60 (-\$545,447.20) (-23.57%) \$1,819,991.65 \$1,869,833.76 \$1,872,640.64 \$2,300,797.77

RECOMMENDATION:

It is recommended that the St. Louis County Board award the project to low bidder of Astech Corp. in the amount of \$1,768,762.60 payable from:

CP 0000-513155 / SAP 069-030-052 (Low) (Prime)

Fund 220, Agency 220624, Object 652700 – State Aid Funds - \$1,049,417.26; Fund 203, Agency 203609, Object 652800 – Local Funds - \$592,684.88; Fund 220, Agency 220624, Object 652700 – City of Proctor Funds - \$54,834.86.

With additional revenue budgeted for expense:

City of Proctor, Fund 220, Agency 220624, Object 551502 \$54,834.86.

CP 0000-569260 (Tied)

Fund 220, Agency 220625, Object 652700 – City of Duluth Funds - \$71,825.60.

With additional revenue budgeted for expense:

City of Duluth, Fund 220, Agency 220625, Object 551501 - \$71,825.60.

Award of Bids: Chip Sealing, Bituminous Seal Coat, Fog Seal, and Pavement Markings Project (Various County State Aid Highways and County Roads in Southern St. Louis County, Proctor, and Duluth).

BY COMMISSIONER _____

WHEREAS, Bids have been received electronically by St. Louis County Public Works Department for the following tied project:

CP 0000-513155 / SAP 069-030-052 (Low) (Prime); CP 0000-569260 (Tied); and

WHEREAS, Bids were opened in the Richard H. Hansen Transportation & Public Works Complex, Duluth, MN, on March 4, 2021, and the low responsible bid determined;

THEREFORE, BE IT RESOLVED, That the St. Louis County Board approves the award on the above project to the low bidder:

LOW BIDDER	ADDRESS	AMOUNT
Astech Corp.	P.O. Box 1025	\$1,768,762.60
	Saint Cloud, MN 56302	

RESOLVED FURTHER, That the appropriate county officials are authorized to approve the Contractor's Performance Bonds and to execute the bonds and contract for the above listed project payable from:

CP 0000-513155 / SAP 069-030-052 (Low) (Prime)

Fund 220, Agency 220624, Object 652700 – State Aid Funds - \$1,049,417.26; Fund 203, Agency 203609, Object 652800 – Local Funds - \$592,684.88; Fund 220, Agency 220624, Object 652700 – City of Proctor Funds - \$54,834.86.

With additional revenue budgeted for expense: City of Proctor, Fund 220, Agency 220624, Object 551502 \$54,834.86.

CP 0000-569260 (Tied)

Fund 220, Agency 220625, Object 652700 - City of Duluth Funds - \$71,825.60.

With additional revenue budgeted for expense:

City of Duluth, Fund 220, Agency 220625, Object 551501 - \$71,825.60.